POLICY BRIEF

THE NEED TO EVELOP CORE MENTSAT UROPEAN ROBIAL R 5 NFECTION AND CONTROL





Co-funded by the Health Programme of the European Union

EU-JAMRAI | Policy brief: The need to develop core elements at the European level on antimicrobial stewardship (AMS) and infection prevention and control (IPC)

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POLICY BRIEF

THE NEED TO DEVELOP CORE ELEMENTS AT THE EUROPEAN LEVEL ON ANTIMICROBIAL STEWARDSHIP AND INFECTION PREVENTION AND CONTROL





Joint Action Antimicrobial Resistance and Healthcare-Associated Infections

Antimicrobial resistance (AMR), known as the ability of microorganisms to resist the action of antimicrobials, is a global and major issue that threatens human and animal health as well as the environment, which are all interrelated, as microorganisms can spread in all sectors. The issue of AMR requires a holistic and multi-sectoral approach, known as the One Health approach.

Excessive and inappropriate use of antimicrobial drugs as well as poor infection prevention and control (IPC) practices are the two main drivers of AMR. If AMR continues to increase, we would revert to a world where infectious diseases are no longer treatable, leading to prolonged illnesses, disabilities, mortality, and at the same time increasing the cost of healthcare¹.

International organisations act for the prevention of antimicrobial resistance: OIE, WHO and FAO, in relation with UNEP, are engaged in a Tripartite plus alliance to coordinate the strategies to combat AMR. WHO published the Global Action Plan to combat AMR in 2015 while the European Union adopted an updated European One Health action plan against AMR in 2017. According to the European Commission guidelines², the control of AMR can only be achieved by combining strong IPC measures (including those targeting healthcare associated infections), and programmes promoting prudent use of antimicrobials known as antimicrobial stewardship (AMS) programmes. From an economic perspective, the OECD demonstrated that the implementation of AMS and IPC programmes is cost-saving³.

However, despite these plans and guidelines, EU member states do not reach the same level of achievements concerning health policies on AMS and IPC. This represents a barrier to the effective implementation of AMS and IPC programmes at the European level.

To overcome this obstacle, the EU-JAMRAI strongly invites the Member States and the European Commission to mandate the relevant EU Agencies with the support of European medical societies to develop core elements on AMS and IPC. They should be implementable at national and facility levels, both in human and animal health, that are relevant to the EU, in order to create the minimum framework to be used by all EU Member States.





THE GLOBAL THREAT OF AMR

At the international level, AMR is recognized by the WHO as being one of the major global threats and is listed as a top priority for action on the global health agenda. Indeed, the figures published by the ECDC and the OECD³ are alarming:

- **33.000 patients die annually in the EU/EEA as a direct consequence of infections caused by multidrug-resistant bacteria**⁴.
- Antibiotic use and infection prevention and control practices vary a lot between countries. By 2050, Southern Europe will be the most strongly impacted by AMR: Italy, Greece and Portugal are forecasted to be the countries with the highest mortality rates⁴ from AMR.

Concerning the animal sector, in the EU / EEA, about two thirds of total antimicrobial use is for food producing animals⁵. Globally, if no effective action is put in place, antimicrobial use in food-producing animals will rise by 67% between 2010 and 2030⁶. Across the EU, between 2011 and 2016, it has been estimated that sales of veterinary antimicrobials were reduced by 20 %⁵, but use still remains too high.

AMR also has a significant impact on the cost of healthcare in EU/EEA countries. In 2019, the OECD and the ECDC estimated that, due to extra healthcare costs induced by AMR, 1.1 billion euros are expected to be spent yearly across EU/EEA countries between 2015 and 2050⁷.

If no effective public health action is put in place in the coming years, AMR rates and its impact will grow further.





WHAT CAN BE DONE?

As the European One Health Action Plan against AMR¹ is urging to make the EU a best practice region and to shape the global agenda, establishing harmonized core elements guiding AMS and IPC programmes in the EU is necessary.

Without a common framework, effective AMS⁸ and IPC programmes that have the ability to reduce the burden of AMR at the European, national and facility level cannot be implemented properly.

The 2019 Conclusions of the EU Council urged for the development of common guidelines on IPC and ${\rm AMS^8}$ based on best practices and for supporting their implementation.

The European Joint Action on Antimicrobial Resistance and Healthcare-Associated Infections (EU-JAMRAI) found that the Member States and stakeholders interviewed consider that having standards at the European level was a priority⁹ for effective implementation of AMS and IPC programmes.

Some core elements have already been developed at international level, but several gaps need to be addressed in order to have such core elements fully implemented in the EU (see Table below).

Furthermore, in animal and environmental health, we are not aware of existing core elements at international level.

	Infection Prevention and Control (IPC)	Antimicrobial Stewardship (AMS)
	Human health	Human health
Existing core elements at national and facility (hospital) level	 The 2016 WHO guidelines¹⁰ The 2019 WHO Minimum Requirements¹¹ 	The 2019 WHO Antimicrobial stewardship toolkit ¹²
➡ Gaps to address	 Adapted to the EU? Develop core competencies at national and facility level for animal health? 	
Existing core elements at facility (hospital) level only	A 2015 literature review and expert consensus with a European perspective ¹³	The 2015 TATFAR common structure and process indicators ¹⁴
➡ Gaps to address	 Need to be updated? Focus only on hospitals, need to be developed for nursing homes and primary care 	



WHAT CAN BE DONE?

The EU-JAMRAI therefore urges the European Commission, together with EU Member States but also key stakeholders such as professional organisations, to address these gaps. These core elements on AMS and IPC programmes, both at national and facility/setting level (e.g. hospital/nursing homes/primary care), for human and animal health, could be developed on the basis of the examples described above. A solid methodology is advisable, for example:

Review of the existing published and grey literature and existing guidance / recommendations;

Followed by a structured consensus procedure involving all EU Member States representatives.

These core elements must be complemented by a standard structure/process/outcome evaluation framework, with relevant indicators, that could be used both at national and European level if accompanied with quantified achievable targets. This can follow the same process as the Transatlantic Taskforce on Antimicrobial Resistance (TATFAR) work¹⁵.



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Co-funded by the Health Programme of the European Union

This document arises from the Joint Action on Antimicrobial Resistance and Healthcare-Associated Infections (EU-JAMRAI), which has received funding from the European Union, in the framework of the Health Program (2014-2020) under the Grant Agreement Nº761296. Sole responsibility lies with the author and the Consumers, Health, Agriculture and Food Executive Agency is not responsible for any use that may be made of the information contained herein

